

## Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-03 INR-07 L-02 ACDA-05

NSAE-00 PA-01 PRS-01 SP-02 USIA-06 TRSE-00 SAJ-01

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S E C R E T SECTION 1 OF 4 USNATO 1732

E.O. 11652: GDS

TAGS: MPOL, NATO, MNUC

SUBJ: EXERCISE WINTEX 75

REF: USNATO 1671

1. ON MARCH 25, 1975 DEPUTY DIRECTOR, COUNCIL OPERATIONS  
DIRECTORATE (SUNGURTEKIN) CIRCULATED DRAFT REPORT ON THE  
PARTICIPATION OF THE DPC IN EXERCISE WINTEX 75 (WORKING  
PAPER AC/237-WP/99). TEXT OF AC/237-WP/99 FOLLOWS.

BEGIN TEXT:

I. PURPOSE

THIS DOUCMENT DEALS WITH THE PERIOD OF ACTIVE DEFENCE  
PLANNING COMMITTEE PARTICIPATION IN EXERCISE WINTEX 75, WHICH  
TOOK PLACE ON SUNDAY, 9TH, AND MONDAY, 10TH MARCH, 1975. IT  
COVERS ESSENTIALLY NATO HEADQUARTERS' CRISIS MANAGEMENT  
PROCEDURES AND FACILITIES. IT DOES NOT ADDRESS THE QUESTION OF  
PROCEDURES FOR NUCLEAR CONSULTATION, ON WHICH SEPARATE  
OBSERVATIONS ARE BEING FORMULATED BY THE NUCLEAR PLANNING GROUP;  
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NOR DOES IT SEEK TO REPLACE THE GENERAL REPORT(S) ON THE EXERCISE  
AS A WHOLE, WHICH WILL SUBSEQUENTLY BE FORWARDED BY THE MAJOR  
NATO COMMANDERS THROUGH THE MILITARY COMMITTEE.

## II. BACKGROUND

2. ON 21ST NOVEMBER, 1974, THE DEFENCE PLANNING COMMITTEE AGREED(1) TO PLAY ACTIVELY IN EXERCISE WINTEX 75 DURING THE

PERIOD 9TH AND 10TH MARCH, 1975, AND INVITED THE COUNCIL OPERATIONS AND EXERCISE COMMITTEE TO CONTINUE DETAILED PREPARATIONS FOR THE PARTICIPATION OF THE DPC IN THE EXERCISE. THIS DECISION WAS SUBJECT TO CERTAIN PROVISOS, NOTABLY THAT PARTICIPATION BY THE DPC SHOULD BE LIMITED TO A PERIOD NOT EXCEEDING 38 HOURS AND THAT THIS PERIOD SHOULD INCLUDE PLAY INVOLVING CONSULTATION ON THE INITIAL TACTICAL USE OF A LIMITED NUMBER OF NUCLEAR WEAPONS.

3. THE COUNCIL OPERATIONS AND EXERCISE COMMITTEE, AS DIRECTED BY THE DEFENCE PLANNING COMMITTEE, AGREED(2) ON 4TH FEBRUARY, 1975, THE ARRANGEMENTS FOR THE PARTICIPATION OF THE DPC IN EXERCISE WINTEX 75. THESE INCLUDED STIPULATIONS THAT, OUTSIDE THE PERIOD OF ITS ACTIVE PARTICIPATION IN THE PLAY, THE DEFENCE PLANNING COMMITTEE SHOULD BE SIMULATED DURING THE FIRST AND SECOND PHASES OF THE EXERCISE (I.E. FOR 0800Z(3) MONDAY, 24TH FEBRUARY UNTIL THE BEGINNING OF ACTIVE DPC PARTICIPATION AT 0900Z SUNDAY, 9TH MARCH, 1975) BY A RESPONSE CELL COMPOSED OF MEMBERS OF THE INTERNATIONAL AND INTERNATIONAL MILITARY STAFFS. THROUGHOUT ITS PERIOD OF OPERATION, THIS CELL WOULD BE SOLELY RESPONSIBLE FOR INJECTING SIMULATED DPC/MC DECISIONS ON A DIRECTING STAFF BASIS. THE POLITICAL AND SENIOR CIVIL EMERGENCY PLANNING COMMITTEES AND, AS APPROPRIATE, THE ECONOMIC COMMITTEE AS WELL AS THE PRESS SERVICE AND INFORMATION DIRECTORATE WOULD BE REPRESENTED BY RESPONSE CELLS THROUGHOUT.

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(1) DPC/D(74)26 AND DPC/R(74)25

(2) AC/237-DS/151

(3) THIS AND FOLLOWING TIMES ARE GIVEN IN GMT (ZULU) FOR EASE OF COMPARISON AND TO CONFORM TO THE COMMUNICATIONS TIMINGS IN SECRET

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THE ANNEXES.

4. THE DEFENCE PLANNING COMMITTEE INVITED THE MILITARY COMMITTEE TO ENSURE THAT ITS PARTICIPATION IN THE EXERCISE BROADLY CONFORMED TO THAT OF THE DPC(1).

### GENERAL OUTLINE

5. THE GENERAL OUTLINE OF THE EXERCISE, INTO WHICH THE ABOVE ARRANGEMENTS WERE DESIGNED TO FIT, COMPRISED AN ACTIVE PERIOD EXTENDING FROM 5TH TO 14TH MARCH, 1975; THIS WAS PRECEDED BY A PRE-EXERCISE PERIOD WHICH BEGAN ON 24TH FEBRUARY, 1975. ACTIVE INVOLVEMENT OF NATO HEADQUARTERS IN BRUSSELS STARTED ON 24TH FEBRUARY, 1975 AND WAS CONFINED TO A DPC/MC RESPONSE CELL FUNCTIONING ON AN ON-CALL BASIS AND DURING WORKING HOURS ONLY

UNTIL 0900Z ON MONDAY, 3RD MARCH. FROM THIS TIME UNTIL THE START OF ACTIVE DPC PARTICIPATION (0900Z SUNDAY, 9TH MARCH) THE RESPONSE CELL FUNCTIONED ON A 24-HOUR BASIS. THE DEFENCE PLANNING COMMITTEE MET TWICE DAILY DURING ITS ACTIVE PARTICIPATION WHICH ENDED AT 1700Z ON MONDAY, 10TH MARCH, 1975. THE SCENARIO IN WINTEX 75 COVERED THE FINAL STAGES OF A PRE-HOSTILITIES CRISIS PERIOD INCLUDING THE DECLARATION OF THE STAGES OF SIMPLE AND REINFORCED ALERT THROUGHOUT ACE BY 3RD AND 6TH MARCH, 1975, RESPECTIVELY. THE OUTBREAK OF HOSTILITIES AND THE DECLARATION OF THE STAGE OF GENERAL ALERT OCCURRED ON 8TH MARCH, 1975. FOLLOWING THE RECEIPT OF ONE EARLY NOTIFICATION MESSAGE FROM SACLANT AND TWO FROM SACEUR ON THE MORNING OF 9TH MARCH, 1975, THE CONVENTIONAL PHASE OF THE WARFARE CULMINATED WITH A NUMBER OF WARNINGS AND REQUESTS FROM SACEUR AND SACLANT ON 9TH AND 10TH MARCH, 1975, FOR THE SELECTIVE RELTXXMEASE OF NUCLEAR WEAPONS FOR TACTICAL USE.

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6. THE POLITICAL CONSULTATION PROCESS RELATED TO THESE REQUESTS WAS CONFINED TO THE LIMITED PERIOD IN WHICH THE DPC ACTIVELY PARTICIPATED AND IT WAS AGREED THAT, DURING THIS PERIOD, SACEUR AND SACLANT WOULD EACH PROPOSE A LIMITED NUMBER OF NUCLEAR RELEASE REQUESTS, INCLUDING AT LEAST ONE UNITED KINGDOM WEAPON. IT WAS ALSO AGREED THAT SO FAR AS THE MILITARY NATURE OF THE RELEASE REQUESTS WAS CONCERNED, THE ACTIVE PARTICIPATION OF THE DEFENCE PLANNING COMMITTEE WOULD TAKE PLACE ON THE BASIS OF FREE-PLAY DECISIONS BY MILITARY AND NATIONAL PARTICIPANTS. THE REMAINING PERIOD OF THE EXERCISE UNTIL 14TH MARCH, 1975 WAS DEVOTED TO TESTING MILITARY PROCEDURES AND CONCERNED THE NUCLEAR

PLANNING TEAM RESPONSE CELL SIMULATING THE DPC AT NATO  
HEADQUARTERS, BRUSSELS.

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(1) DPC/D(74)26, PARAGRAPH 18(A)(II)

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PARTICIPATION

7. AGAINST THE ABOVE BACKGROUND, THE DEFENCE PLANNING COMMITTEE PARTICIPATED FOR SOME SIX HOURS ON 9TH AND 10TH MARCH, 1975. AT OTHER TIMES PRECEDING THE START OF THIS ACTIVE PARTICIPATION, THE DPC AND MC WERE SIMULATED BY RESPONSE CELLS MANNED RESPECTIVELY BY MEMBERS OF THE INTERNATIONAL STAFF AND INTERNATIONAL MILITARY STAFF. THE NATO SITUATION CENTRE AND ITS STAFF WERE ACTIVELY ENGAGED IN THE EXERCISE FROM MONDAY, 3RD MARCH, 1975 UNTIL THE END OF ACTIVE DPC PARTICIPATION. IN ADDITION, ELEMENTS OF THE INTERNATIONAL MILITARY STAFF EXERCISED IN THE SITUATION CENTRE THEIR PROCEDURES IN SUPPORT OF THE MC AND DPC.

III. CONDUCT OF THE EXERCISE

8. THE DEFENCE PLANNING COMMITTEE MET FOR THE FIRST TIME AT 0900Z ON 9TH MARCH TO RECEIVE A GENERAL BRIEFING ON EXERCISE DEVELOPMENTS TO DATE AND A SPECIAL BRIEFING ON THE ALLIANCE'S NUCLEAR CONSULTATION AND RELEASE PROCEDURES. THE POLITICAL AND MILITARY BRIEFINGS ON EXERCISE DEVELOPMENTS, GIVEN BY MEMBERS OF THE DIVISION OF POLITICAL AFFAIRS, IS, AND THE INTELLIGENCE AND OPERATIONS DIVISIONS, IMS, RESPECTIVELY, WERE PRESENTED BEFORE EACH MEETING OF THE DPC. AT THIS FIRST MEETING, THE DEFENCE PLANNING COMMITTEE TOOK NOTE OF SACLANT'S EARLY NOTIFICATION MESSAGE AND APPROVED THE TEXT OF A PRESS STATEMENT FOR IMMEDIATE RELEASE, STRESSING THE DEMONSTRATIVE AND WARNING ASPECTS OF THE INITIAL TACTICAL USE OF NUCLEAR WEAPONS.

9. THE DEFENCE PLANNING COMMITTEE RECONVENED AT 1500Z ON 9TH MARCH TO CONSIDER ONE WARNING (WHISKEY) MESSAGE FROM SACLANT AND TWO EARLY NOTIFICATION MESSAGES FROM SACEUR. THE CHAIRMAN OF THE MILITARY COMMITTEE CONVEYED THE MILITARY COMMITTEE'S VIEWS REGARDING SACLANT'S WARNING MESSAGE. THE DPC HAD AN INITIAL CONSULTATION ON SACEUR'S EARLY NOTIFICATION MESSAGES AND DISCUSSED THE RELATIONSHIP BETWEEN ORANGE'S CHEMICAL ATTACK ON THE TERRITORY OF ONE MEMBER NATION AND THE ALLIANCE'S APPROPRIATE MILITARY RESPONSE. THE DEFENCE PLANNING COMMITTEE ADJOURNED UNTIL 0930Z THE FOLLOWING MORNING TO ALLOW PERMANENT REPRESENTATIVES TO OBTAIN NATIONAL INSTRUCTIONS.

10. ON RESUMPTION, AT 0930Z ON MONDAY, 10TH MARCH, THE

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DEFENCE PLANNING COMMITTEE CONSULTED ON ONE RELEASE (ROMEO) REQUEST FROM SACLANT AND THE THREE WARNING (WHISKEY) MESSAGES FROM SACEUR. THE CHAIRMAN OF THE MILITARY COMMITTEE CONVEYED THE MILITARY COMMITTEE'S POINT OF VIEW WITH REGARD TO SACEUR'S THREE WARNING MESSAGES AND SACLANT'S RELEASE REQUEST. THE DEFENCE PLANNING COMMITTEE HEARD THE VIEWS OF ITS MEMBERS AND THE SECRETARY GENERAL UNDERTOOK TO TRANSMIT THESE VIEWS TO THE (EXERCISE) PRESIDENT OF THE UNITED STATES AND THE (EXERCISE) PRIME MINISTER OF THE UNITED KINGDOM. THIS NUCLEAR CONSULTATION MESSAGE WAS SENT AT 1245Z THE SAME DAY. THE DEFENCE PLANNING COMMITTEE, BEFORE ADJOURNING UNTIL 1500Z, ACCEPTED THE SUGGESTION OF SENDING A PUBLIC MESSAGE FROM THE SECRETARY GENERAL TO ORANGE REGARDING THE INHUMAN USE OF CHEMICAL WARFARE AGAINST A MEMBER COUNTRY.

11. THE DEFENCE PLANNING COMMITTEE RECONVENED FOR THE LAST TIME AT 1300Z ON MONDAY, 10TH MARCH, TO CONSIDER THREE RELEASE (ROMEO) REQUESTS FROM SACEUR. AFTER TAKING NOTE OF THE MILITARY COMMITTEE'S VIEWS, THE SECRETARY GENERAL TRANSMITTED THE NATIONAL VIEWS EXPRESSED IN THE DPC TO THE (EXERCISE) PRESIDENT OF THE UNITED STATES AND THE (EXERCISE) PRIME MINISTER OF THE UNITED KINGDOM AT 1745Z. THE DEFENCE PLANNING COMMITTEE NOTED THE STATEMENTS OF THE UK AND US REPRESENTATIVES GIVING APPROVAL TO SACLANT'S RELEASE (ROMEO) REQUEST REFERRED TO IN PARAGRAPH 10 ABOVE. THE DEFENCE PLANNING COMMITTEE CONCLUDED ITS ACTIVE PARTICIPATION AT 1700Z ON 10TH MARCH, 1975.

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IV. OBSERVATIONS ON THE EXERCISE

(A) GENERAL

12. DURING EXERCISE WINTEX 75 THE USE OF CHEMICAL WEAPONS BY THE WARSAW PACT WAS RAISED BY ONE NATION. DISCUSSION IN THE DEFENCE PLANNING COMMITTEE REVEALED THAT ONLY ONE MEMBER COUNTRY HAD SUCH WEAPONS IN STOCK AND THAT THERE WERE NO PROCEDURAL RULES GOVERNING THEIR USE BY OTHER ALLIANCE NATIONS IN THE DEFENCE OF NATO.

13. SOME PARTICIPANTS HAVE SUGGESTED THAT LIVE DPC PARTICIPATION IN THE EXERCISE SHOULD HAVE BEEN EXTENDED TO COVER A LONGER PERIOD. IN THEIR VIEW THE DEFENCE PLANNING COMMITTEE SHOULD BE REPRESENTED BY A MULTI-NATIONAL COMMITTEE WITH CORRESPONDING LIVE ACTIVITY IN PARTICIPATING CAPITALS. SHOULD THE DEFENCE PLANNING COMMITTEE DECIDE TO TAKE PART IN FUTURE WINTEX EXERCISES ON A WIDER AND PROLONGED BASIS, THIS COULD AMONG OTHER THINGS, RAISE STAFFING PROBLEMS IN THE HEADQUARTERS, WHICH WOULD REQUIRE TO BE RESOLVED BEFORE SUCH A SOLUTION COULD BE CONTEMPLATED.

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14. SOME MEMBERS EXPRESSED THE WISH THAT DURING MILITARY BRIEFINGS ADDITIONAL CLARIFICATION BE GIVEN ON SOME MILITARY TERMS AND ABBREVIATIONS WHICH THE MEMBERS OF THE DPC MIGHT NOT BE FAMILIAR WITH AND VISUAL HELP WHEN GEOGRAPHICAL MAPS ARE DISPLAYED ON THE SCREEN.

(B) COMMUNICATIONS

15. THE CRITICAL COMMUNICATIONS TIMINGS DURING THE PERIOD OF ACTIVE PARTICIPATION WERE THOSE OF NUCLEAR CONSULTATION MESSAGES. THE TRANSMISSION TIMES OF THESE MESSAGES OVER THE NATO-WIDE COMMUNICATIONS SYSTEM VARIED FROM 1 HOUR (1) TO 3 HOURS AND 3 MINUTES (2). (ONE CORRECTED COPY OF A ROMEO MESSAGE TOOK 5 HOURS AND 15 MINUTES TO BE DELIVERED TO THE ATOMAL CONTROL POINT.) THE DELAYS WERE MAINLY DUE TO A SIGNIFICANTLY HIGHER PERCENTAGE OF REJECTIONS BY THE EVERE TARE. THE APPARENT REASON FOR THIS DELAY WAS THAT THE TECHNICAL OPERATIONAL REQUIREMENTS OF THE AUTOMATED COMMUNICATIONS SYSTEM WERE NOT TAKEN INTO CONSIDERATION. IT SHOULD BE NOTED THAT, BECAUSE OF THE DIFFICULTIES EXPERIENCED IN RECEIVING SACLANT'S AND SACEUR'S WHISKEY AND ROMEO MESSAGES, THE COMCEN, IN AN EFFORT TO SPEED UP CIRCULATION, STARTED TO MONITOR THE INPUT LINKS TO THE TARE. THE MONITORED COPIES WERE THUS RECEIVED IN NATO HEADQUARTERS EARLIER THAN THOSE TRANSMITTED AUTOMATICALLY BY TARE TO OTHER ADDRESSEES.

(C) MESSAGE HANDLING IN THE HEADQUARTERS

(I) NUCLEAR CONSULTATION MESSAGES CLASSIFIED ATOMAL

16. THE HANDLING TIMES FOR WARNING (WHISKEY) AND RELEASE (ROMEO) MESSAGES, WHILE FULLY RESPECTING THE PROCEDURAL REQUIREMENTS FOR SAFEGUARDING ATOMAL INFORMATION, AVERAGED SOME 10 MINUTES FOR REPRODUCTION. TOTAL TIMES INCLUDING REPRODUCTION

AND COLLECTION BY DELEGATIONS FROM THE ATOMAL CONTROL POINT  
AVERAGED SOME 35 MINUTES.(3) THE TOTAL NUMBER OF ATOMAL MESSAGES  
RECEIVED IN THE HEADQUARTERS, INCLUDING ONE UP-DATING AND TWO  
CORRECTIONS, WAS 10.

(II) NORMAL EXERCISE TRAFFIC

17. A TOTAL OF 90 MESSAGES WAS RECEIVED, REPRODUCED AND  
GIVEN FULL IN-HOUSE DISTRIBUTION DURING THE PERIOD FROM 0700Z ON  
8TH MARCH TO 2300Z ON 10TH MARCH, 1975, WHEN THE EXERCISE REGISTRY  
WAS OPERATING ON A 24-HOUR BASIS. OF THESE, 79 WERE IMMEDIATE,  
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7 PRIORITY AND 4 ROUTINE.

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(A) MESSAGE REPRODUCTION TIMES

18. MESSAGE REPRODUCTION TIMES VARIED FROM 4 TO 38 MINUTES,  
DEPENDING ON THE LENGTH AND PRECEDENCE INVOLVED. THE AVERAGE  
TIME PER MESSAGE FOR REPRODUCTION ALONE WAS 15 MINUTES.

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(1) A SHORT UP-DATING MESSAGE TOOK 28 MINUTES

(2) SEE ANNEX I

(3) SEE ANNEX II

(B) MESSAGE PROCESSING TIMES

19. MESSAGE PROCESSING TIMES, INCLUDING REPRODUCTION FROM

THE TIME OF RECEIPT IN THE EXERCISE REGISTRY UNTIL READY FOR  
DISTRIBUTION TO DELEGATIONS, VARIED FROM 10 TO 51 MINUTES,  
DEPENDING ON THE LENGTH AND PRECEDENCE OF THE MESSAGE. THE  
AVERAGE TIME FOR PROCESSING A MESSAGE FROM TIME OF RECEPTION TO  
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TIME OF DISTRIBUTION WAS 23 MINUTES. THE APPROXIMATE DELIVERY  
TIME FOR A MESSAGE FROM THE EXERCISE REGISTRY TO A DELEGATION WAS  
FOUR MINUTES.

20. IT WILL BE OBSERVED THAT, COMPARED WITH PREVIOUS

EXERCISES, THE PROBLEM OF MESSAGE HANDLING IN THE HEADQUARTERS  
SHOWED A SIGNIFICANT IMPROVEMENT. HOWEVER, IT SHOULD ALSO BE  
NOTED THAT THE OVERALL FLOW OF MESSAGE TRAFFIC IN WINTEX 75 WAS  
RATHER SMOOTH.

#### V. RECOMMENDATIONS

(TO BE COMPLETED IN THE LIGHT OF THE COMMITTEE'S  
DISCUSSION.)  
END TEXT

2. MISSION COMMENTS ON EXERCISE WINTEX 75 ARE CONTAINED IN  
REFTEL. ACTION REQUESTED: WASHINGTON GUIDANCE AND/OR COMMENTS

ON WORKING PAPER AC/237-WP/99 BY APRIL 7.PEREZ

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## Message Attributes

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**Copy:** SINGLE  
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**Disposition Approved on Date:**  
**Disposition Authority:** CunninFX  
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